

KING COUNTY

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

Signature Report

October 8, 2002

Motion 11549

Proposed No. 2002-0209.2

Sponsors Constantine

1	A MOTION accepting the county executive's plan for	
2	conducting a quantified business case analysis of the	
3	financial systems replacement project and the scope,	
4	schedule and budget for the expenditure of the funds.	
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7	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:	
8	WHEREAS, in order for an enterprise project to be successful a project must have	
9	a clear business vision that is closely aligned with the county's short- and long-term	
10	goals, and	
11	WHEREAS, the county council clearly supports the development of a vision for	
12	common business practices as part of the business case project, and	
13	WHEREAS, the county executive submitted for council approval a plan for	
14	conducting a business case analysis of the financial systems replacement project that	
15	consists of one phase that will develop a vision, goals and roadblocks resolution	
16	document and a second phase that will develop a quantifiable business case, and	

17	WHEREAS, the county executive estimated that the cost to develop a vision and	
18	goals statement is estimated to cost \$20,000 and will not require consultant expertise, and	
19	WHEREAS, the adopted 2002 King County budget, Ordinance 14265, Section	
20	119, contained the following proviso related to the funding requested and appropriated	
21	for the financial systems replacement project ("FSRP"):	
22	"Of this appropriation, CIP Project 344190, FSRP business case analysis project,	
23	\$450,000 shall only be expended following council approval by motion of: a plan for	
24	FSRP restart; and the scope and schedule for the expenditure of the funds. The	
25	documents must be filed with the council clerk. The original and 16 copies must be	
26	delivered to the clerk, who will retain the original and will forward copies to each	
27	councilmember and to the lead staff for the budget and fiscal management committee and	
28	the utilities and technology committee, or their successors," and	
29	WHEREAS, the county executive by letter a dated May 2, 2002, has submitted a	
30	plan to conduct a quantified business case analysis of FSRP; and the scope and schedule	
31	for the expenditure of the funds provided in the 2002 adopted King County budget, a	
32	copy of which is attached to this motion;	
33	NOW, THEREFORE, BE IT MOVED by the Council of King County:	
34	The county executive's plan, scope, schedule and budget for developing a vision	
35	and goals statement is hereby adopted.	
36	Of the appropriation for CIP Project 344190, FSRP business case analysis project,	
37	only \$20,000 shall be expended.	

38	For the appropriation for CIP Project 344190, FSRP business case analysis
39	project, \$430,000 shall only be expended following council approval by motion of the
40	vision and goals statement.
41	AND BE IT FURTHER MOVED by the Council of King County:
4 2	The county executive's plan for conducting a quantified business case of financial
43	systems replacement shall include an analysis, with associated costs estimated, of the
14	capability to conduct analyses that distinguish between local and countywide revenues
1 5	and expenditures within the budgeting, human resources, payroll and financials business
1 6	areas.
1 7	AND BE IT FURTHER MOVED by the Council of King County:
1 8	The county executive's plan for conducting a quantified business case of financial
1 9	systems replacement shall include development of key performance measures to be
50	included in the King County Definition for Vision and Goals and Roadblocks Resolution

51 document. Performance measures shall include both outcomes and process measures that 52 would be used to judge whether future projects meet their vision and goals.

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Motion 11549 was introduced on 9/3/2002 and passed as amended by the Metropolitan King County Council on 10/7/2002, by the following vote:

> Yes: 12 - Ms. Sullivan, Ms. Edmonds, Mr. von Reichbauer, Ms. Lambert, Mr. Phillips, Mr. McKenna, Mr. Constantine, Mr. Pullen, Mr. Gossett, Ms. Hague, Mr. Irons and Ms. Patterson

No: 0

Excused: 1 - Mr. Pelz

KING COUNTY COUNCIL KING COUNTY, WASHINGTON

Cynthia Sullivan, Chair

ATTEST:

Anne Noris, Clerk of the Council

A. Financial Systems Replacement Project Preliminary Planning Work Plan, B. Attachments Business Case Analysis Scope of Work

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Financial Systems Replacement Project Preliminary Planning Work Plan

Task: Define Goals, Identify Roadblocks, Draft Policies

Deliverable: King County Definition for Vision and Goals and Roadblocks Resolution document [referenced in the Business Case Analysis Scope of Work, section 2.3].

Approach:

- 1. Develop a vision and a set of goals to be accomplished by a new financial system.
- 2. Identify roadblocks to meeting the goals.
- 3. Develop resolution plan, including cost impact, implementation schedule, risks, and action plan for each identified roadblock.
- 4. Draft policies to support the resolution plans, to be transmitted to the Executive and/or County Council, as appropriate.

Schedule: this work must be completed to support the Evaluation phase per the schedule to be agreed upon with the consultant for the business case analysis project.

Activity Description	Estimated Required Time*
Develop Vision and Goals and Roadblocks I. Vision and Goals	4 weeks
Develop preliminary vision and goals Finalize vision and goals	
II. Identification of Roadblocks	1 week
Identify Roadblocks Develop action plans	
III. Execution of Roadblock Action Plans	8 weeks
Management Process and Procedures	
Business Practices Organization	
Technology	
Resources Policy	
Toncy	

Governance Review of Vision and Goals and Roadblocks

TMB Review Month following
BMC Review completion of Vision,
Goals and Roadblocks

Consultant Study For Quantifiable Business Case

10 weeks

Governance Review of Quantifiable Business Case

TMB Review BMC Review SAC Review Month following completion of Quantifiable Business case

Executive Review of Potential Plan to Restart FSRP

2 weeks

Executive Transmission of Proposed FSRP Restart Plan to Council (if proposed)

1 week

* NOTE: Estimated times are not all sequential. Some work elements will proceed concurrently with others

BUSINESS CASE ANALYSIS SCOPE OF WORK

Business Case For Recommended Business Operations Model for King County Financial Systems

Preface

The request for consulting services is to provide King County with a quantifiable business case for determining the justification for replacing or improving the County's existing financial operations model and array of financial systems.

1. Business Scope

The County expects the consultant to develop a recommended business operations model and business case that will support decisions on how the County should address replacement of existing financial and human resource systems (business operation and software application systems). The scope of this project covers four business areas: Human Resources (HR), Payroll, Financials, and Budget. Each business area covers business functions listed below. The scope includes the operations of all County agencies.

1.1. HR Business Area

Business functions

- Benefits
- Position Management and Control
- Human Resources

- Applicant Tracking
- Retirement Reporting
- Reporting

1.2. Payroll Business Area

Business functions

- Timekeeping
- Payroll Processes

Reporting

1.3. Financials Business Area

Business functions

- General Ledger
- Project Accounting
- Purchasing
- Accounts Payable
- Accounts Receivable
- Inventory

- Order Entry
- Fixed Assets
- Grant Accounting
- Cash Management
- Labor Distribution
- Financial Reporting

1.4. Budget Business Area

Business functions

- Budget Preparation
- Budget Processing
- Budget Revisions

- Budget Analysis
- Reporting

1.5. Operations Model

The operations model shall include the following:

- Integrated business process model and work flow addressing how all functions work together.
- Roles, responsibilities, and authority for each identified business area/function and for integrated business operations.
- Organizational structure (including span of control, staffing models, staffing levels).

2. Scope of Work (Deliverables: Project Initiation Documents, Assessment Report, Evaluation Report, Recommendation Report and Quantifiable Business Case)

2.1. Project Initiation

The County requires the consultant to develop certain project initiation documents, including: work plan; deliverables formats; change management procedures; methodologies; and project structure, roles and responsibilities, consultant staff profiles.

2.2. Assessment

The County requires the consultant to study the current business operation and processes in each of the business areas and in each subject area within the business areas. The following are the major tasks and deliverables of the assessment:

- 2.2.1. Document the County's current operations addressing the scope identified in the Business Scope section.
- 2.2.2. Assess the effectiveness of current operations in addressing the scope identified in the Business Scope section, for the following:

Identify strengths, weaknesses, and opportunities to streamline and make more efficient business processes.

2.3. Evaluation

The County requires the consultant to analyze the assessment results and develop at least three options, including the status quo option, for a new business operating model that is conducive to implementing new financial, payroll, budget, and human resource systems. The options should be developed with efficiency in mind. The options should consider alternative delivery means wherever possible. One of the options must be the current model. The following are the major tasks and deliverables of the evaluation:

The consultant will be required to use the King County Definition for Vision and Goals and Roadblocks Resolution document as a primary source for evaluating options. The King County Definition for Vision and Goals and Roadblocks Resolution will be available to the consultant not later than the agreed upon schedule for commencement of this task.

2.3.1. Produce at least three options, including the current model (status quo), that describe business operational models addressing the scope identified in the Business Scope section.

Note: Implementing PeopleSoft County-wide should be considered in at least one of the two options.

2.3.2. Analyze each option and document the pros and cons and quantitative and qualitative benefits of each.

2.4. Recommendation

The County requires the consultant to identify a recommended business operations model from the options identified in the evaluation.

2.4.1. Define and document the recommended option (Business Operational Model).

- Describe the Future Recommended Business Operational Model.
- Describe the differences between existing and recommended operations models.
- Describe the quantitative and qualitative benefits of the recommendation over the other options.
- Provide a transition plan that outlines moving from the current model to the recommended model, including cost estimates to implement the model.

2.5. Business Case

The County expects that the consultant will develop a quantifiable business case that identifies the payback of implementing the recommended business-operating model as defined in the scope of this project, and as identified in the recommendation. The business case should include at a minimum the following components:

2.5.1. Costs

Identify the costs of implementing the recommendation.

2.5.2. Benefits (taken from the Evaluation and Recommendations)

- Qualitative benefits
- Quantitative benefits

2.5.3. Risks

- Identify risks
- Identify mitigation measures
- Identify the costs of quantifiable mitigation measures

2.5.4. Cost Benefit Analysis

- Document the payback to the County through ROI and other appropriate measures.
- Include the costs, quantitative benefits, and risk mitigation costs.

 Note: Cost should include elements such as on-going operational maintenance, hardware, software and data center.

2.5.5. Assumptions

• Identify the assumptions used in developing the business case.

3. Completion and Acceptance Criteria

Acceptance criteria for each deliverable and work product within the deliverable will be established and defined in the contract. The deliverables include:

Project Initiation Work Products

- Assessment Report
- Evaluation Report
- Recommendation Report

Quantifiable Business Case